Russia. The United States put a lot of money into the denuclearization program and other things.

After all is said and done, where are we? And we dealt with the Balkans in a more halting way. I think everyone would have to admit that. And we've continued without great success to resolve the difficulties between Greece and Turkey, but they haven't gotten worse, either. And we may have some Americans of both heritages here today that could have some ideas about that.

So where are we today? Today, we're concerned that Russia has maintained its democracy, but it's economy has been so burdened, it's caused all kinds of other problems, and that takes a lot of time for us. We're working on that. We're trying to maintain our strategic partnership with them even as we disagree about the conflict in the Balkans.

Central Europe is in very good shape, Hungary, Poland and the Czech Republic. Romania, Bulgaria, a lot of other countries—Slovenia—are doing better than most people would have imagined they would do. But the Balkans are in trouble, and the trouble in the Balkans has exacerbated the tensions with Russia, at least in the short run.

And all I can tell you is, I don't know whether we could have done more before. I always prefer to look to tomorrow. I'm not blaming anybody for what happened before. I can't do that. I don't know enough to know. Everybody had their hands full, and there were so many changes going on at once, I'm not sure anyone could have figured out more to do.

But I can tell you that if you want to think about what you want your children to live like, you could imagine what do you want to happen in Asia, how are we going to work out our relationships with China and deal with the remaining security threat in North Korea and try to help Japan and the other countries come back; how are we going to have the strongest possible alliance in Latin America; what kind of new partnership can we have with Africa. But it all could come a cropper unless we have a united, democratic, and free Europe and the three things are what I said: Our relationship with Russia; what happens in the Balkans and southeastern Europe; and will Islam and Christianity be able to coexist in a positive way in the underbelly of Europe.

And so I would say, maybe more could have been done; I don't know. I just know now, right now, all those people are fighting over smaller and smaller pieces of land. It's like life is a zero-sum game. You kick me out of my village; I'll kick you out of your village.

The Bible says, wisely, "Where there is no vision, the people perish." We need to have an alternative vision. They need to be brought into the vision of a prosperous Europe. They need to have more to gain by working together than they do by having constant fights with one another. They need to have—and we need to reach out and lift up, there.

So, however, this conflict ends, or whenever it ends—I think I know how it's going to end—but whenever it ends, we have some building to do . They have to have something to live for. You just can't tell people what they can't do; they've got to have something to be for, something to dream of, a future to build. And we ought to be a part of it.

Thank you.

NOTE: The President spoke at 12:05 p.m. in the Grand Ballroom at the Fairmont Hotel. In his remarks, he referred to Edward Seaton, president, American Society of Newspaper Editors; President Slobodan Milosevic of the Federal Republic of Yugoslavia (Serbia and Montenegro); and journalist Len Downey, the Washington Post.

Memorandum on Carbon Dioxide Emissions

April 15, 1999

Memorandum for the Secretary of Energy, Administrator of the Environmental Protection Agency

Subject: Report on Carbon Dioxide (CO₂) Emissions

My Administration's proposal to promote retail competition in the electric power industry, if enacted, will help to deliver economic savings, cleaner air, and a significant down payment on greenhouse gas emissions reductions. The proposal exemplifies my Administration's commitment to pursue both economic growth and environmental progress simultaneously.

As action to advance retail competition proceeds at both the State and Federal levels, the Administration and the Congress share an interest in tracking environmental indicators in this vital sector. We must have accurate and frequently updated data.

Under current law, electric power generators report various types of data relating to generation and air emissions to the Department of Energy (DOE) and the Environmental Protection Agency (EPA). To ensure that this data collection is coordinated and provides for timely consideration by both the Administration and the Congress, you are directed to take the following actions:

- 1. On an annual basis, you shall provide me with a report summarizing CO₂ emissions data collected during the previous year from all utility and nonutility electricity generators providing power to the grid, beginning with 1998 data. This information shall be provided to me no more than 6 months after the end of the previous year, and for 1998, within 6 months of the date of this directive.
- 2. The report, which may be submitted jointly, shall present CO₂ emissions information on both a national and regional basis, stratified by the type of fuel used for electricity generation, and shall indicate the percentage of electricity generated by each type of fuel or energy resource. The CO₂ emissions shall be reported both on the basis of total mass (tons) and output rate (e.g., pounds per megawatthour).
- The report shall present the amount of CO₂ reduction and other available information from voluntary carbonreducing and carbon-sequestration projects undertaken, both domestically and internationally, by the electric utility sector.
- 4. The report shall identify the main factors contributing to any change in CO₂ emissions or CO₂ emission rates relative to the previous year on a national, and if relevant, regional basis. In addition, the report shall identify

- deviations from the actual CO₂ emissions, generation, and fuel mix of their most recent projections developed by the Department of Energy and the Energy Information Administration, pursuant to their existing authorities and missions.
- 5. In the event that Federal restructuring legislation has not been enacted prior to your submission of the report, the report shall also include any necessary updates to estimates of the environmental effects of my Administration's restructuring legislation.
- 6. Neither the DOE nor the EPA may collect new information from electricity generators or other parties in order to prepare the report.

William J. Clinton

NOTE: An original was not available for verification of the content of this memorandum.

Statement on Congressional Action on Child Care Legislation

April 15, 1999

I am pleased that Congress has made important progress this week to address the pressing child care needs of America's working families.

Significant new investments are needed to make child care better, safer, and more affordable for working families. My budget request includes substantial new resources to help working families pay for child care, increase the supply of good after-school programs, improve the safety and quality of care, and promote early learning.

Today Senator Jeffords and Representative Gilman introduced, with bipartisan co-sponsors, the "Caring for America's Children Act," which calls for significant new investments to make child care more affordable and improve child care quality. Other important legislation has been introduced in the House and the Senate during this congressional session, as well. And most important, this week the Congress demonstrated through votes on the budget resolution that there is strong bipartisan support for taking